

Jim Doyle
Governor



State of Wisconsin

State Council on Alcohol and Other Drug Abuse

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Sen. Carol Roessler
Chairperson

Linda Mayfield
Vice-Chairperson

Mark Seidl, WCHSA
Secretary

**STATE COUNCIL ON ALCOHOL AND OTHER DRUG ABUSE
MEETING MINUTES**

March 7, 2008

9:30 a.m. – 12:30 p.m.

**American Family Insurance Conference Center
6000 American Parkway Madison, WI 53783
Room A3151**

Members Present: Mark Seidl, Sandy Hardie, Mary Rasmussen, Scott Stokes, Michael Waupoose, Minnette Lawrence (representing Representative John Townsend), Renee Chyba (representing Secretary Rick Raemisch), Bill McCulley, Joyce O'Donnell, Blinda Beason and Janet Nordorft (representing Secretary Frank Busalacchi), Greg Phillips (for Michael Myszewski), Eileen Mallow (representing Sean Dilweg), Dr. Pamela Phillips, Sen. Tim Carpenter, Gary Sumnicht.

Members Excused: Linda Mayfield, David Collins.

Members Absent:

Ad-Hoc Members Present: Linda Preysz, Peggy Wichmann, Ray Luick, Larry Kleinsteinber,

Ad-Hoc Member Excused:

Ad-Hoc Member Absent:

Staff: Rebecca Cohen, Lori Goeser, Gerald Livings, Greg Levenick, Lori Ludwig, Lou Oppor, Gail Nahwahquaw, Kathy Thomas, Rita Schraepfer-Derke, Mary Raina Zwadzich, Susan Endres, Lilly Radivojevich,

Guests: Peggy Helmquist, Jeff Scanlon, Katie Plona, Norm Briggs

Introductions/Welcome/Agenda

Mark Seidl called the meeting to order at 9:35 am. He announced that Senator Roessler was out ill and that Linda Mayfield was unavailable. He welcomed the group and led the pledge of allegiance.

Approval of Minutes

Dr. Pamela Phillips motioned to approve the minutes of December 7, 2007 as written. Michael Waupoose seconded the motion. The motion passed unanimously.

Public Input

There were no requests from the public to address the Council.

Alcohol Awareness Month Activities

Greg Levenick announced that the Bureau is in the process of requesting a Governor's Proclamation that April is Alcohol Awareness Month. April 5th is National Alcohol Screening Day. There are approximately 44 Town Hall meetings being held around Wisconsin for the public to address ways to decrease the availability of alcohol to adolescents. The National Fetal Alcohol Spectrum Disorders Conference is being held in Madison April 3rd and 4th. The Department of Public Instruction is partnering with the Bureau to make evidence based screening instruments for adolescents available to the schools and County Juvenile Justice Units statewide. The Bureau is making available to the public "A Parent's Guide for Treatment." Other conferences are posted on the new SCAODA website, as well as the Bureau's website.

Joint Statement

Rebecca Cohen and Peggy Helmquist (from the Department of Children and Families) distributed two documents. One was a copy of the working draft of the "Joint Statement." The other was an update that listed accomplishments and plans for finalizing the document and obtaining support and approval. Ms. Cohen summarized by informing the group that they have worked with all DHFS Divisions and received their endorsements. They are now prepared to move forward in hope that Secretary Hayden will endorse it and then agencies and organizations can endorse it on-line. Peggy Helmquist explained that the purpose of the "Joint Statement" is to create a collaborative, integrated framework for different partnerships to come together to look at the individual as a whole. Instead of silos for people to go to in order to receive services, the concept would enable collaboration to occur and people to build on each others programs. The "Action Guide" for organizations is yet to be finalized which will instruct agencies and organizations on how they can partner with others. This "Joint Statement" is a work in progress. Continued work within the Intervention and Treatment Committee of the Council will focus on final edits and definitions. Ms. Cohen and Ms. Helmquist asked for input into finalizing the definitions. Clarity is needed to move forward. Linda Preysz indicated that there would be no motion to approve the "Joint Statement" until the document was finalized. Marc Seidl commended the group on their work.

Committee Reports

Diversity Committee: Michael Waupoose prefaced the motion to approve the document "National Standards on Culturally and Linguistically Appropriate Services" (CLAS), by informing the group that cultural competency is not something you accomplish overnight or even tomorrow. He suggested that organizations would not be expected to attain all the goals listed in the document at once. Perhaps a better strategy would be to pick one and move toward it. It is something designed to help organizations and agencies (including DHFS) to move forward. Joyce O'Donnell reported that the Planning and Funding Committee had listened to Mr. Waupoose's presentation on CLAS and had a few concerns: 1)

What other organizations has Mr. Waupoose gone to and whether he has obtained their support. 2) The Impact on Certification and, 3) it's important that CLAS be understood as standards and not mandates. Mark Seidl asked for any further discussion. No further discussion was raised. **Mark Seidl moved that the State Council endorse the CLAS standards for organizations to move forward in their models of care. The Motion passed unanimously.** Greg Levenick asked if there were any assessment tools to help agencies. Mr. Waupoose indicated that there were several and that the Diversity Committee was looking at a number of them to evaluate their strengths so that agencies could choose from among them.

Intervention and Treatment Committee (ITC): Linda Preysz reported some updated findings from the tobacco cessation project. The 1-800 QUIT line experienced a significant increase in the number of calls due to the increased tobacco tax as of January 1st. Also, regarding the "Joint Statement," the ITC will wait until the June meeting to make a motion to adopt the "Joint Statement."

Regarding SB 375, the parity bill, in which mental health and substance abuse disorders would be covered under insurance policies the same as physical disabilities are, the ITC believes it is a good bill. **Scott Stokes made a motion on behalf of the ITC that SCAODA write a letter to Senator Dave Hansen and Representative Sheryl Albers in support of SB 375. Joyce O'Donnell seconded the motion. The motion passed unanimously.** Mark Seidl reported that the Assembly passed this bill yesterday. He suggested that it's important for all to contact their legislators.

Dave MacMaster informed the group that he has received a \$75,000 grant to fund Project Wintip, a project designed to advance nicotine treatment into health services. He invited all who are interested in participating in the development of a plan to implement the project to attend a planning session.

Planning and Funding: **Joyce O'Donnell made the following motion: The Planning and Funding Committee recommends the number of statutory members expand to 27; an additional five new members added to represent the substance abuse prevention and treatment field, both culturally and geographically, in the state of Wisconsin. Dr. Pamela Phillips seconded the motion.**

Joyce O'Donnell asked Senator Carpenter if he would be willing to promote the change through the legislature. Senator Carpenter agreed. Norm Briggs explained that SCAODA needs more representation from the field of prevention and treatment providers. He acknowledged that Michael Waupoose does a wonderful job but we need wider representation, for example, from publicly funded programs. The additional expertise would be an enhancement to the Council. Linda Preysz informed the group that in the By-Laws Workgroup—there had been discussion about adding in more agency representatives. Greg Levenick noted that Ex-Officio members do not have the right to vote, that is, representatives from Workforce Development, Department of Regulation and Licensing, Department of Revenue, Veterans Affairs, Office of Justice Assistance, University Health Services, and the Technical College System were added to the Council as Ex-Officio members but are non-voting members and cannot Chair Committees or bring forth motions. To be able to do that would require a statutory change. This is a different motion. This motion would add more community representation, more providers rather than state employees. Lou Oppor pointed out to the group a document "Membership of the State Council..." which displays statutory members and Ex-Officio members by name and designee's name. Mark Seidl pointed out that Ex-Officio members' agencies were not in existence in 1993 when SCAODA legislation was adopted. Minette Lawrence pointed out that on the 'Membership...' chart, Senator Carpenter should be designated as from the Majority party, and Senator Roessler as from the Minority party. There was a lengthy discussion about whether or not to include the Ex-Officios as an

addendum to the current motion or not. The salient points were that Planning and Funding wanted the five new voting members to be prevention and treatment representatives and Ex-Officios should remain non-voting members. There were suggestions made to table the discussion until next January but Joyce O'Donnell explained that she would like to keep the matter on the front burner and pass this motion. We can come back and amend with the Ex-Officios in September or December. Mark Seidl asked for further discussion and Michael Waupoose pointed out that his term is up in May, as is Sandy Hardie's. Further discussion is needed regarding that. Mr. Waupoose also indicated that Sandy Hardie is a provider and Scott Stokes is also a provider. They are Citizen Members, but they are also providers. There shouldn't be the perception that he is the only provider. Greg Levenick indicated that the By-Laws workgroup would continue to deal with membership issues. **Mark Seidl then brought forth the original motion: The Planning and Funding Committee recommends the number of statutory members expand to 27; an additional five new members added to represent the substance abuse prevention and treatment field, both culturally and geographically, in the state of Wisconsin."** **The motion passed unanimously.**

Joyce O'Donnell continued with Planning and Funding motions. She will hold on the motion that the Planning and Funding Committee develop criteria for the selection of five new members through recommendations from the other SCAODA Committees.

Ms. O'Donnell made a motion that the Council support Assembly Bill 474; related to increasing the tax on fermented malt beverages to fund law enforcement grants and alcohol and drug abuse treatment and prevention programs. Michael Waupoose seconded the motion. Senator Carpenter reported that the Bill has been referred to the Committee on State Affairs. Minette Lawrence indicated that it has been sitting in that Committee since August 2, 2008 and will continue to sit there until the session ends. **Senator Carpenter indicated that the motion should include language such as, "...support AB 474 and any bill identical to it next legislative session."** This was seconded by **Dr. Pamela Phillips.** **The motion passed unanimously.**

Ms. O'Donnell made a motion to support AB 54 and SB 116 related to repeat drunken driving offenders and providing a penalty. Dr. Pamela Phillips seconded the motion. Michael Waupoose expressed a concern that increasing the penalty according to the number of offenses is one thing but these Bills should have an attachment or addendum that addresses the underlying treatment needs of repeat offenders. He continued that we already know that punishing doesn't make them get well. While acknowledging support for the public safety aspect, punishing offenders even more won't help them to get better. Gary Sumnicht pointed out that after the 2nd offense now, there is a referral to assessment and after the third offense they are referred to treatment. Sandy Hardy informed the group that the assessments are not done appropriately. The assessments length is 5-10 minutes. She felt that is a very important issue. Michael Waupoose raised a related concern that people doing assessments are not always certified to do so. It is apparent from the referrals sent to Gateway. There is a range of results and a great deal of variability between assessors. He argued for consistent standards. Mr. Sumnicht agreed, but pointed out that this motion won't affect that. Blinda Beason asked the group to come up with a plan to address inconsistencies between assessors, so we don't get to this point. Senator Carpenter informed the group that he believes that these bills passed both houses the previous day, Mark Seidl agreed, but indicated that was a separate issue. Given Senator Carpenter's information, **Ms. O'Donnell withdrew the motion.**

Ms. O'Donnell read the following motion: **"The Planning and Funding Committee recommends the Council support SB 150; related to prohibiting smoking in places of employment, restaurants,**

taverns, and other indoor areas and providing a penalty.” Gary Sunnicht seconded the motion. Senator Carpenter reported that SB 150 has passed out of Committee and is sitting waiting to go to the floor. The Tavern League is blocking it. Mark Seidl asked for a vote. **The motion passed unanimously.**

Ms. O’Donnell made a motion that the Council support SB 193; related to drunken driving and providing a penalty. Dr. Pam Phillips seconded the motion. Ms. O’Donnell pointed out that this Bill is related to a fine based on Blood Alcohol Content, not the number of convictions. Greg Levenick raised the concern that none of the fine money goes to treatment. Mark Seidl agreed. This is a critical issue to counties. Based on these concerns, **Ms. O’Donnell withdrew the motion** and suggested that Planning and Funding could reintroduce the Bill at a later date. Mark Seidl added that with regard to the motion about SB 193, the penalties were not as important as the surcharge so that money goes back to the counties for treatment. Mr. Seidl asked to add to the motion regarding SB 193 the recommendation that the entire surcharge be returned to the Counties. All were in agreement.

Joyce O’Donnell made a motion that the Council support Senate Bill 27; relating to releasing persons arrested for certain offenses related to operating a vehicle while intoxicated or similar legislation next session. The motion passed unanimously. Katie Plona reported that this Bill has been sent back to Committee and there has been no action on it. Linda Preysz raised an issue about the offenders’ losing their vehicles. Greg Phillips reported that the vehicles would not be held. They can be released after a certain amount of time. Ray Luick raised issues about housing these offenders. There is a significant impact on where and how people would be held and how much law enforcement is involved in the process. He believed that Law Enforcement needed to look at this Bill. Minette Lawrence reported that the Bill is out of Senate Judiciary and sitting in the Assembly Judiciary Committee. Joyce O’Donnell indicated that she would like a vote on the motion to support the bill and have the Council be on record. Then perhaps Senator Carpenter and Representative Townsend can draft legislation next January. Ms. O’Donnell suggested adding language to the motion: “... or similar legislation next session.” Senator Carpenter agreed to get this Bill to hearing with all the Bills the Council supported today perhaps at the same time, so there could be organized testimony. He agreed to work with Senator Roessler on this. Mark Seidl asked for further discussion and hearing none, asked for a vote on the motion. All responded “Aye.”

Ms. O’Donnell made a motion that the Council support AB 498; related to costs of administering tests for intoxication. Mary Rasmussen seconded the motion. The motion passed unanimously. Minette Lawrence reported that the Bill is out of the Assembly and sitting in the Senate Judiciary Committee. Senator Carpenter indicated that he believed he could get the bill out of committee.

Ms. O’Donnell moved that the Council oppose the proposed cuts in President Bush’s FY 2009 budget plan, which slashes \$198 million from SAMHSA and calls for the elimination of the Recovery Community Support Programs and the STOP underage Drinking program. Mary Rasmussen seconded the motion. The motion passed unanimously. The discussion focused on forwarding the motion to the Governor and legislators at the federal level to address the impact the cut would have on organizations here and at the state level. Larry Kleinsteiber asked Ms. O’Donnell if she was looking for budget restoration. She responded in the affirmative.

Joyce O’Donnell referred to a booklet [Ask The Candidates, regarding advertising directed at Youth.](#) She would like the booklet to be distributed to statutory members. She also shared a lengthy article in

the Phoenix Sunday paper on Underage Drinking among Youth. Mark Seidl thanked Ms. O'Donnell and the Planning and Funding Committee for their hard work.

Prevention Committee: Scott Stokes reported that the Prevention Committee met just once in late February. State staff are working on RFP's for the SPF SIG project. They should be issued in May of 2008. They should be annual awards for 3 years; fourteen awards. He also announced that the Prevention Conference will be held in July. Registration should occur through the Clearinghouse. He also reported that: 1) the letter requesting a Legislative Council study of underage drinking was signed by Senator Roessler and sent to the Joint Legislative Council Committee, where the request is being considered. 2) There is a need for more statewide training for Substance Abuse Prevention specialists. Scott Stokes and Jeff Scanlon discussed certification for Prevention specialists. There is only a small number of them statewide, (fourteen). There was a discussion about the rules that are preventing interested individuals from being certified. There was also discussion about who needs certification and why. Mr. Stokes suggested Mr. Scanlon meet with the Workforce Sub Committee on Prevention. He agreed to follow-up. 3) There is to be a new AODA Epidemiological study available May 2008.

Legislative Updates

AB 246/ SB 463: Katie Plona, the legislative liaison for DHFS spoke to AB 246/ SB 463, the "Vendorship" bill in which licensed social work AODA counselors and marriage and family counselors could bill for drug treatment services outside of a clinic setting. DRL licenses them and allows that to occur. The bill has passed the Senate and Assembly. The original bill took out a grievance process through DHFS. That has been worked out. Jeff Scanlon reported that the amendment requires licensed mental health professionals to handle a grievance procedure or provide information to clients. The code of conduct indicates that a violation occurs if the clinician doesn't include this information. We need to get that information out there. Katie Plona added that clients can also go through NASW. Clients have several different options for recourse.

Bill 246: Passed the Senate this week and was sent to the Assembly. The grievance process with DHFS was removed but clients can still pursue grievances as before. Fiscal note on this bill: The effective date on the bill is still 18 months out but this does not change the fiscal note. Marriage counselors will not have to be associated with a clinic. This tips the scales towards clinics to provide the funds necessary to maintain certification.

Katie Plona continued the discussion about MA coverage. The provider needs to be a medically certified provider (in order to receive MA reimbursement), but they do not have to obtain a physician's referral or signature. Peggy Wichmann indicated that that will make the service much more accessible. Michael Waupoose reported that there are many prescribed requirements under HSF 75 that these newly authorized clinics won't have to meet. Ms Plona agreed that this legislation does take people out from HFS 75.

SB 150/ AB 834: Ms. Plona continued to report on SB 150/ AB 834 related to prohibiting smoking in places of employment, restaurants, taverns, and other indoor areas and providing a penalty. Both bills have passed their respective Committees. Both bills are waiting for scheduling on the floor. Right now there is lots of debate about procedure and who it should go to. There is a meeting today with the Tavern League and Smoke-Free Wisconsin (Cancer Society). If the Bill passes, there will be delayed implementation. It will not be passed as is. Senator Carpenter agreed. Dave MacMaster reported that advocates won't compromise. It will be a clean bill or it won't be supported. Advocates will not yield.

There won't be a compromise to implement over 2-3 years. Katie Plona indicated that on the previous Wednesday there were lots of people at the Capitol. There was a Governor's event and Lance Armstrong was there. Lots of people were talking to the legislators. It looks like delay is necessary. Senator Carpenter indicated that Governor Doyle has gone out on a limb to get the bill passed. He felt the Governor deserves a lot of credit.

Women's Capacity Study Report

Norm Briggs gave a comprehensive report to the Council on the extent of specialized AODA treatment services for women statewide. He presented a power point slide show. Why women-specialized services? Women-focused treatment has higher success rates than mixed-gender treatment (Blume 1998). Trauma, co-occurring disorders, parenting training needs, job training needs, medical care and need for domestic violence intervention services are common in substance abusing women (Finkelstein 1993). Women who are allowed to retain custody of their children during treatment are more successful (Drug Strategies 1998, Coletti et al. 1997).

Only 10% of treatment facilities statewide offer women's specific treatment (N=36). Thirty-five of the 36 agencies responded to Mr. Brigg's survey, indicating that of those 35, only 23 report that they accept publicly funded clients. He presented data on the prevalence of males and females needing publicly funded AODA treatment annually, the numbers and percentages admitted annually, the distribution of women-specific treatment providers statewide, the number and percentage of beds or treatment slots by level of care available for women-specific treatment (including children's beds) in both corrections and non-corrections facilities, treatment completion rates for women's specific treatment compared to all others, a description of what makes women's -specific treatment so effective, completion rates, core values, and 4-6 month post discharge outcomes. In sum, 1) Publicly-funded women-specific treatment facilities can accommodate 46.5% of the total number of women admitted annually for publicly-subsidized treatment. 2) Urban/Rural grant women-specific treatment facilities can accommodate 11.1% of the total number of women admitted annually for publicly-subsidized treatment. 3) Women-specific treatment facilities report successful completions at a statistically significant higher rate than women completing treatment in other facilities. Additionally, 3 of the 13 residential facilities offer childcare beds; 3 of the 8 day treatment facilities offer childcare and 4 of the 10 outpatient facilities offer childcare.

Jeff Scanlon noted that the number of beds may need to be increased but also adequately licensed staff must also be obtained. Peggy Wichmann asked if Corrections facilities meet standards for women-specific treatment. Mr. Briggs indicated that yes, their CBRF's do, however DOC beds are not available to the general public. Mr. Briggs also pointed out to the group that SAMHSA's protocol for women-specific treatment is virtually a photocopy of Wisconsin's standards and core values. Wisconsin is a model for the rest of the Country.

SCAODA Participant Survey Results

Greg Levenick referred the group to the Summary of Findings from the Participant Survey in their packets. He pointed out that SCAODA staff have implemented the main findings from the survey. They are: 1) Adding "Public Input" to each meeting. 2) Increasing the amount of time for Committee Reports. 2) Providing more "Legislative Alerts" to the group 3) Including "Action Items" on the agenda. 4) Initiating a process to formalize By-laws for the Council.

By-laws

Lou Oppor explained that the Council has operated 20 years without By-laws. He spoke to the process adopted to draft SCAODA By-laws. BMHSAS staff convened a workgroup consisting of Harold Gates, Blinda Beason, Linda Preysz, Gail Nahwahquaw, Lorie Goeser, Lou Oppor, Kathy Thomas, Lilly Radivojevich, Raina Zwadzich, Jamie McCarville, Susan Endres, Lori Ludwig, Greg Levenick, Michael Myszewski, Jerry Livings, Rebecca Cohen, Gregory Phillips, and Karen Kinsey. This workgroup met 3-4 times over the last 3 months and using the Mental Health Council's By-laws as a template and drawing from the statutes guiding SCAODA, the workgroup was able to pull together a rough draft. He referred the Council to the draft By-laws included in their packets and explained that there will be another draft forthcoming as there was a recent meeting and further revisions are to be made. As soon as the new draft is available, it will be distributed to the group. The process for review includes the DMHSAS Administrator, the Secretary of DHFS, the Governor's Office and the SCAODA. We hope to have the By-laws voted on at the June meeting. Lou Oppor reported that there is a meeting scheduled for April 21st, that anyone can attend (1 W. Wilson, Room 630, from 1:00 pm to 4:00 pm). SCAODA Committees should review the By-laws prior to April 21st, 2008 and forward their feedback and suggested revisions to Lori Ludwig, or attend the meeting.

Agenda Items for June Meeting

Joint Statement - Peggy Helmquist, Claude Gilmore, Rebecca Cohen
John Easterday re: the Governor's report
DRL for Diversity (SACIT changes)
Project Fresh Light
STAR – SI
By-Laws
SYNAR

Announcements and Other Business:

Joyce O'Donnell suggested that it would be good if the Governor could stop in to our June meeting.

Michael Waupoose wondered what to do once his term was up in May. Greg Levenick asked him to continue until the By-laws were in place. Mr. Waupoose agreed.

Mr. Levenick announced that there will be a Public Input at the WAAODA conference, May 5th at the Sheraton.

Mr. Levenick distributed a flyer on the Psychopharmacology Workshop scheduled for April 14-18 and May 12-16, 2008.

Adjournment

The meeting was adjourned. The next meeting is scheduled for June 6th, 2008 at 9:30 am to 3:00 pm at American Family Insurance Conference Center.

SCOADA 2008 Meeting Dates

March 7, 2008	9:30 am - 12:30 pm
June 6, 2008	9:30 am - 3:30 pm
September 12, 2008	9:30 am - 12:30 pm
December 5, 2008	9:30 am - 12:30 pm