

Scott Walker  
Governor



Michael Waupoose  
Chairperson

Duncan Shrout  
Vice-Chairperson

Scott Stokes  
Secretary

State of Wisconsin

**State Council on Alcohol and Other Drug Abuse**

1 West Wilson Street, P.O. Box 7851  
Madison, Wisconsin 53707-7851

STATE COUNCIL ON ALCOHOL AND OTHER DRUG ABUSE  
MEETING MINUTES

September 13, 2013

9:30 a.m. – 3:30 p.m.

American Family Insurance Conference Center  
6000 American Parkway, Madison, WI 53783  
Building A, Room A3151

Members present: Colette Brown, Tim Carpenter, Douglas Englebert, Steve Fernan, Roger Frings, Sandie Hardie, Katie Morrow (for Craig Harper), Pat Cork (for Kevin Moore), Joyce O'Donnell, Mary Rasmussen, Sue Shemanski, Duncun Shrout, Tina Virgil, Michael Waupoose

Members excused: Norman Briggs, Scott Stokes

Members absent: Garey Bies, Ed Wall, Charlotte Rasmussen, Sandy Pasch

Ex-officio members present: Anne Hoffman, Raymond Perez, Matt Sweeney, Ray Luick

Ex-officio members excused: Randall Glysch

Ex-officio members absent: Colleen Baird, Thomas Heffron, Don Pirozzoli, Linda Preysz, Robert Williams

Staff: Joyce Allen, Arlene Baker, Ashleah Bennett, Faith Boersma, LeeAnn Cooper, Tanya Hiser, Bernestine Jeffers, Kris Moelter, Sarah Norberg, Lou Oppor

Guests: Todd Campbell, Nina Emerson, Sue Gudenkauf, Kristine Hayden, Denise Johnson, Paul Krupski, Bill Lauer, David Macmaster, Tera Cater Vorpahl

Michael Waupoose called the meeting to order at 9:33 a.m.

**I. Officer elections** – Joyce O'Donnell presented the slate of candidates—Michael Waupoose (chairperson), Duncan Shrout (vice chairperson), and Scott Stokes (secretary). There were no nominations from the floor. The candidates were elected unanimously.

**II. Recognitions** – SCAODA recognized the following people for their contributions to the substance abuse field:

- Arlene Baker
- Nina Emerson
- Rebecca Wigg-Ninham
- Montana Connell

**III. Approval of June 7, 2013 minutes** – Duncan Shroul (Ms. O’Donnell second) moved to approve the June 7, 2013 meeting minutes. **Motion passed—14 yes, 0 no, 0 abstentions**

**IV. Public input** – David Macmaster reported that the new policies and procedures for tobacco integration guidelines to establish tobacco-free programs will be released next week. He thanked SCAODA for supporting those efforts. He also reported that the Wisconsin Recovery Community Organization opened its first recovery community center in Madison. The center is open two days a week but will eventually expand its hours. This is a project that could be replicated throughout the state.

Bill Lauer from the Oxford House reported that it is listed on the national registry of evidence-based care. They are looking to address needs in the Milwaukee area.

**V. Department of Justice (DOJ) report** – Ray Luick provided an update on the Department of Justice/Office of Justice Assistance merger. As of July 1, 2013 the Office of Justice Assistance is part of DOJ and no longer exists as a separate office. DOJ is now administering the Treatment Alternatives and Diversion (TAD) program. It has funding available for new TAD and drug court programs and will be hosting several grant-writing seminars around Wisconsin next week.

## **VI. Committee reports**

- **Executive Committee** – Mr. Waupoose reported on the August Executive Committee meeting. The committee has asked the Department of Health Services (DHS) staff to come up with ideas on how to improve turnout at the public forums and present a plan to the committee at its October 9 meeting. Two ideas the committee is considering are holding the forums during lunch instead of at the end of the day and providing continuing education credits for attending the forums.

The committee also discussed SCAODA’s involvement with the legislature and proposed legislation. Mr. Shroul, Lou Oppor, and Kris Moelter met on August 28 and drafted a proposal the committee will consider at its October meeting. A plan will be presented to SCAODA at the December meeting. The committee also sent letters to SCAODA’s legislative members asking how SCAODA could encourage their attendance at meetings. Mr. Shroul asked SCAODA members to contact the Executive Committee if they knew any Republican senator who might be interested in serving on SCAODA.

- Governor's Office appointments – Joyce O'Donnell, Mary Rasmussen, and Scott Stokes were reappointed to SCAODA. Their terms expire July 1, 2017.
- Four-year strategic plan – Mr. Waupoose explained that the 2014-2018 plan is due by June 30, 2014. It will cover the fiscal year, so it will begin on July 1, 2014. The Executive Committee members and the chairs of each standing committee are required to be part of the planning process. Other SCAODA members may volunteer to be part of the process. The SCAODA strategic planning group will develop the goals for the next four years and the committees will develop work plans that support SCAODA's goals. Historically the committees have prepared annual reports detailing accomplishments during the previous year. In September 2014 the committees' reports will need to detail the accomplishments covering the entire 2010-2014 plan period.
- Reports – Mr. Waupoose reported that letters were sent to stakeholders regarding the 911 Good Samaritan Report, the SBIRT Report, and the Burden of Excessive Alcohol Use Report.
- **Diversity Committee** - Raymond Perez presented the committee's annual report. He said the committee is focusing on future activities, including diversity training, increasing committee membership, and working with higher education institutions on educational requirements for substance abuse counselors. There is a Warrior Summit in November—a workshop designed to bring together veterans, military, and outside participants that provide services to the veteran's community so they can all collaborate.

The committee has developed a website that includes an internal site for committee members and an external, public site. It demonstrated the site at the SCAODA meeting.

**Tina Virgil (Mr. ShROUT second) made the following motion: SCAODA initiate an executive review of current council membership as established under Wis. Stats. section 14.017(2) and propose appropriate revisions to assure that all state departments with an interest in substance abuse prevention, treatment or recovery services are represented as voting members of the council.** Ms. Virgil explained that new state agencies have been created since the statute creating SCAODA and its members was enacted. She said the new agencies need to be reviewed and given an opportunity to participate in SCAODA as voting members. Mr. ShROUT explained that SCAODA previously passed a motion seeking to expand citizen membership, and that the Planning & Funding Committee was bringing forth a similar motion. These two motions are not competing motions but both need legislative support. **Motion passed—14 yes, 0 no, 0 abstentions.**

**Ms. Virgil (Mr. ShROUT second) made the following motion: SCAODA requests the Department of Health Services consider options to implement the Minority Training Project. Motion passed—13 yes, 0 no, 1 abstention (Pat Cork, DHS)**

- **Intervention and Treatment Committee** – Roger Frings reported that 10-15 stakeholders attended the Rural Institute public forum at UW-Stout. The most significant concern is substance abuse counselor education requirements and the certification process for recovery coaches and if they will need bachelor’s degrees for reimbursement. The committee had a presentation on the education and certification requirements from the Department of Safety and Professional Services (DSPS). DSPS sets the educational standards and currently counselors do not need bachelor’s degrees before certification.

Mr. Frings announced that Dave Macmaster won the 2013 William F. “Bill” Callahan Award. This is a national award for advocacy to help patients with addiction issues to quit smoking.

Mr. Frings also reviewed the committee’s annual report.

**Mr. Frings (Mr. Shroul second) made the following motion: SCAODA send a letter to the Department of Safety and Professional Services (DSPS) requesting a workgroup be convened to explore the implications of changes in the educational levels for substance abuse counselors. This is a pressing issue as DSPS has already reached out to ITC, and it is vital we have a voice in any potential changes. We further recommend there be representation from the following stakeholders included in the work group: credential holders, consumers, representatives from each SCOADA standing committee, and tribal nations.** The discussion centered around the need for administrative rules and how this process has not started, so now is the time to have input. **Motion passed—14 yes, 0 no, 0 abstentions**

- **Planning & Funding Committee** - Ms. O’Donnell reviewed the committee’s annual report.

The committee’s first motion, to recognize Nina Emerson, was not made because she was formally recognized earlier in the meeting for her work on substance abuse issues.

**Ms. O’Donnell (Mr. Shroul second) made the following motion: SCAODA support a legislative study to do a comprehensive review of the OWI laws, penalties and treatment services in Wisconsin.** Ms. O’Donnell explained that several bills have been introduced into the legislature this session and they focus on enforcement and increasing penalties. Mr. Shroul explained that the committee is suggesting that before additional legislation is introduced, SCAODA needs to give the legislature advice on treatment and how to reduce problems initially and that requires an analysis of current laws by the Legislative Council. The request for the study needs to come from a legislator. Senator Carpenter will submit a letter to the Legislative Council requesting a study. Ms. O’Donnell requested SCAODA send a letter as well. **Motion passed—14 yes, 0 no, 0 abstentions**

**Ms. O’Donnell (Mr. Shroul second) made the following motion: SCAODA send a letter to the Secretary of the Department of Health Services recommending that the Department budget for increased costs to continue for the re-applications of**

**provider agencies with contracts with the Department. The amount of the increase should be based on the Consumer Price Index or other standard, recognized measure.** Ms. O'Donnell explained that the DHS contract providers have had no funding increase in many years and the committee wants DHS to consider giving the current contract providers more money when they submit reapplications for funding. Joyce Allen reported that the federal Substance Abuse Block Grant, which provides funding for the contract providers, was cut \$1.4 million in 2013 due to the sequester and DHS expects it to be cut another \$2.5 million in 2014. Ms. O'Donnell said the committee understands there could be consequences for others receiving grants if this motion passes. Mr. Shrout explained that some programs are exceptional and some are not as effective so the committee wants DHS to look more closely at all the contracts. As money becomes tighter, DHS should be more proactive in approaching contracts. He said this is an advisory motion meant to make a suggestion to DHS. **Motion passed—12 yes, 0 no, 2 abstentions (Mr. Cork, DHS and Colette Brown, Department of Transportation (DOT))**

**Ms. O'Donnell (Mr. Shrout second) made the following motion: SCAODA recommend to the Department of Health Services that any organization performing at a high level vis a vis the contract deliverables should be additionally rewarded up to 5% of the current contract.** This motion was withdrawn by Ms. O'Donnell and Mr. Shrout.

**Ms. O'Donnell (Mr. Shrout second) made the following motion: SCAODA's executive committee work with the Governor's Office, legislature, and the Department of Health Services Secretary's Office to pursue implementation of the position SCAODA took in 2008 requesting its legislative members introduce legislation increasing the number of statutory members from 22 to 27.** Mr. Shrout explained that this motion was to increase the number of citizen members. **Motion passed—12 yes, 0 no, 2 abstentions (Mr. Cork, DHS and Ms. Brown, DOT)**

Ms. O'Donnell continued the committee report saying the committee continues to be concerned about the alcohol/beer tax, adequate funding for women's issues, the implementation of SBIRT, and the Affordable Care Act. It is working on how SCAODA and the Wisconsin Council on Mental Health can work together and will report to SCAODA at the December meeting.

Ms. O'Donnell thanked LeeAnn Cooper and the DHS staff for their work with the committee and SCAODA over the past year.

- **Prevention Committee** – Mr. Oppor presented the committee's annual report. He explained that this committee takes an approach to develop ad hoc committees to study certain issues. For example, its alcohol culture environment committee created the ACE report. Another report that came out of the Prevention Committee was the Prescription Drug Abuse Prevention Report. The committee recently released the 911 Good Samaritan report that called for limited immunity for people who call 911 to save the life of another

person. The committee is currently forming an ad hoc committee to study heroin abuse and develop recommendations for local communities and legislation.

**VII. Bylaws review** – Mr. ShROUT reminded members that the bylaws need to be reviewed and any proposed changes will be voted on at the December meeting. The bylaws can be found on the SCAODA website or in the meeting materials packet. Mr. ShROUT asked that anyone with a proposed change contact Scott Stokes. Any proposed changes need to be given to Mr. Oppor or Ms. Moelter at least 30 days before the December 13 meeting.

### **VIII. State agency reports**

- **Department of Revenue** – Matt Sweeney reported on excise tax collections. The FY13 total collections were down 2.3 percent. The beer tax collections were down 2.6 percent while liquor collections increased 2.66 percent. Collections on cigarettes were also down.
- **Department of Health Services** – Kevin Moore presented on the Affordable Care Act. The most recent news is on the DHS website. DHS and the Office of the Commissioner of Insurance have been going around state to meet with op-ed boards and hold town hall meetings.

The healthcare marketplace goes live on October 1, 2013. Most information can be found on the [healthcare.gov](http://healthcare.gov) website. Some populations in Wisconsin will transition from Medicaid to the marketplace. DHS will send them letters and has set up a telephone center to help them transition. For the first year people have until March 31, 2014 to enroll in the marketplace.

- **Department of Public Instruction** - Steve Fernan reported that Wisconsin was one of 11 states to receive a Safe and Supportive Schools grant that focused on improving the conditions of learning in high schools. It is in the fourth and final year of the grant. The department worked with 52 high schools in 19 school districts throughout Wisconsin and good outcomes are being reported. One-half of the schools report a lower rate of bullying behavior over the three-year period. Thirty-nine of the 52 schools have a lower 30-day alcohol use; 44 of 52 schools report reduced out-of-school and expulsion rates over 3 years. Most of the schools also have improved school safety scores. Mr. Fernan also reported that DPI is about to launch a dropout early warning system. If students meet a threshold of certain indicators by 6<sup>th</sup> grade, the early warning system can help schools intervene early with students who are at risk for dropping out.

**IX. Wisconsin Voices for Recovery** – Flo Hillard presented on Wisconsin Voices for Recovery. This is a newly formed recovery organization based on a national model, Faces and Voices of Recovery (<http://www.facesandvoicesofrecovery.org/>). It is in its infancy and is in the process of creating an advisory board. The organization's Facebook page is <https://www.facebook.com/WISVFR>.

**X. Beyond the Numbers: One Man's Story presentation** - Nina Emerson showed a video, "Beyond the Numbers: One Man's Story". It details the story of a man who caused a fatal car crash while he was driving while intoxicated and how it affected his life.

**XI. Agenda items for the December 13, 2013 meeting**

- Youth Risk Behavior survey
- Affordable Care Act update
- New tobacco guidelines for mental health/substance abuse providers
- Peer Run Respite advisory committee
- DOJ crime lab end of year controlled substances report and Attorney General's heroin media campaign

**XII. Announcements**

- **Substance Abuse Block Grant (SABG) update** – Mr. Oppor reported that the 2014-15 SABG application was submitted. DHS received the FFY2013 SABG allocation, and it was \$1.4 million less than in 2012. Because there was underspending at the local level there were no cuts in 2013. DHS is projecting an additional \$2.5 million SABG cut in 2014. Some programs will be cut or receive less money in 2014.
- **Planning & Funding Committee public forum** – The Planning & Funding Committee will host a public forum at the Mental Health and Substance Abuse Prevention Conference on October 22, 2013.

**XIV. Adjourn** – Mr. Shrouf moved to adjourn the meeting. Sue Shemanski seconded the motion. The motion passed unanimously. The meeting adjourned at 2:23 p.m.

2013 SCAODA meeting dates:

~~March 1, 2013~~  
~~June 7, 2013~~  
September 13, 2013  
December 13, 2013

2014 SCAODA meeting dates:

March 7, 2014  
June 6, 2014  
September 12, 2014  
December 12, 2014